



**Staunton Augusta  
Waynesboro**  
Metropolitan Planning  
Organization

112 MacTanly Place  
Staunton, VA 24401

Phone (540) 885-5174  
Fax (540) 885-2687

## **Policy Board Meeting Agenda February 1, 2023, at 10:00 a.m.**

Zoom Video Conference

Web Link: <https://us06web.zoom.us/j/85387651524?pwd=SzdCY3hrYWppc0c1TE54aXFMenJ0UT09>

Dial In (Audio Only): 1-301-715-8592 • Meeting ID: 853 8765 1524 • Passcode: 424129

1. Call to Order
2. Public Comment
3. Approval of Minutes of the December 7, 2022, Policy Board Meeting\*
4. Special Election of Vice Chair (Board Action Form #23-01)
5. SAWMPO Asset Condition and System Performance Targets (Board Memo #23-01)
6. Presentation: Community Health Needs Assessment Results – Krystal Moyers, Administrative Director of Community Outreach and Programs for Augusta Health
7. Agency Updates
  - VDOT
  - DRPT
  - Transit
  - Localities
8. Other Business
9. Upcoming Meetings
  - February 15, 2023 – Technical Advisory Committee Meeting, CSPDC Office, 2:00 p.m.
  - March 1, 2023 – SAWMPO Policy Board Meeting, CSPDC Office, 10:00 a.m.
10. Adjournment

\*Action Required

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**Policy Board**  
**Regular Meeting Minutes**  
**December 7, 2022, 10:00 a.m.**

Central Shenandoah Planning District Commission\*  
112 MacTanly Place, Staunton, Virginia

**Present (16):**

Voting Members		Non-Voting Members		Others	
	<b>City of Staunton</b>		<b>VA DRPT</b>		<b>Others</b>
✓	Carolyn Dull	✓*	Grace Stankus	✓	Josh Dunlap, VDOT
	Leslie Beauregard		Wood Hudson		<b>Staff (CSPDC)</b>
✓	John Blair (Alt)		<b>VRT</b>	✓	Bonnie Riedesel
	<b>Augusta County</b>	✓*	Steve Wilson	✓	Ann Cundy
✓	Scott Seaton, Vice Chair		Phil Thompson (Alt)	✓	Zach Beard
✓	Tim Fitzgerald		<b>FHWA</b>	✓	Devon Thompson
	Pam Carter (Alt)		Kevin Jones	✓	Kimberly Miller
	<b>City of Waynesboro</b>		<b>FTA</b>		
✓	Bobby Henderson, Chair		Michele DeAngelis		
✓	Todd Wood		<b>VA DOA</b>		
	Michael Hamp (Alt)		Rusty Harrington		
	<b>VDOT</b>		<b>CTB</b>		
	Randy Kiser		Mark Merrill		
✓	Adam Campbell (Alt)				
✓	Don Komara (Alt)				
	Matt Dana (Alt)				

\*Non-voting members and members of the public are encouraged to attend by video conferencing using Zoom. Those who attended virtually are indicated by an asterisk.

**Call to Order**

The December 7, 2022, meeting of the Policy Board of the Staunton-Augusta-Waynesboro Metropolitan Planning Organization (SAWMPO) was called to order at 10:01 a.m. by Dr. Scott Seaton, Chairperson.



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## **Public Comment**

Chair Seaton opened the floor for public comment. There were no public comments.

## **Recognition of Outgoing Members**

Chair Seaton presented recognition for outgoing SAWMPO members. He recognized three outgoing SAWMPO members, Mr. Bobby Henderson, Ms. Carolyn Dull, and Ms. Kimberly Miller, for their service to the MPO and presented them each with a certificate of appreciation. Chair Seaton stated that Mr. Randy Kiser is retiring at the beginning of next year but was unable to attend this meeting and recognized his service to the MPO also.

## **Approval of Minutes**

Chair Seaton presented the minutes from the November 2, 2022, Policy Board meeting.

***Mr. Henderson moved, seconded by Mr. Wood, to approve the minutes, as presented. (Motion carried, 6-0; Dr. Seaton abstained.)***

## **Consideration of the 2023 Meeting Schedule (Board Action Form #22-08)**

Chair Seaton presented the 2023 meeting schedule. Ms. Riedesel stated that the proposed 2023 meeting schedule for both the Policy Board and the TAC is in the meeting materials. The schedule is advertised annually in December. She stated that the Policy Board meetings are held on the first Wednesday of each month at the CSPDC, with the exception of February 1<sup>st</sup> meeting, which will be an all-virtual meeting. The TAC meetings will be held on the third Wednesday of each month, with the exception of February 15<sup>th</sup>, which will be all-virtual. She requested a motion to approve the 2023 calendar.

***Mr. Fitzgerald moved, seconded by Mr. Komara, to approve the meeting schedule as presented. (Motion carried unanimously, 7-0.)***

## **Consideration of FY21-24 Transportation Improvement Program (TIP) Amendment (Board Action Form #22-09)**

Chair Seaton presented the TIP Amendment. Ms. Cundy stated that last month the Board approved release of the TIP Amendment to public comment; there were no public comments received. She stated that the TIP lists projects that are funded and that all the MPO TIPs roll up to the Statewide TIP (STIP). Projects are grouped within the MPO. It is recommended in this amendment that some projects within the MPO that are regionally significant be ungrouped and easily identifiable and funds trackable. The projects are Staunton Crossing Street Extension, I-81 Widening at MM 221-225, I-81 Truck Climbing Lane at Weyers Cave Northbound and I-81 Truck Climbing Lane at Weyers Cave Southbound.

***Mr. Wood moved, seconded by Mr. Fitzgerald, to approve the TIP Amendment as presented. (Motion carried unanimously, 7-0.)***



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## **Consideration of the Bylaws Amendment Regarding Election of Officers (Board Action Form #22-10)**

Chair Seaton presented the Bylaws Amendment. Ms. Cundy stated that at the last meeting, Policy Board members discussed amending the bylaws and the proposed changes are required to be voted on after consideration for a minimum of 30 days. The changes reflect a desire to hold officer elections prior to June 30<sup>th</sup> for both Policy Board and TAC, and to reduce terms of office from three years to two years.

Chair Seaton asked if there was a specific reason why the original Bylaws stated a term of office of three years. Ms. Riedesel stated that there was no specific reason and there is no barrier to the Board making this change to better align with localities election cycles.

***Mr. Henderson moved, seconded by Mr. Fitzgerald, to approve the Bylaws Amendment as presented. (Motion carried unanimously, 7-0.)***

## **Discussion of the SAWMPO 2023 Safety Performance Targets (Board Memo #22-11)**

Chair Seaton presented the 2023 Safety Targets. Mr. Beard stated that in 2016, the Federal Highway Administration (FHWA) established national performance measures for safety performance for the Highway Safety Improvement Program (HSIP) to assess fatalities and serious injuries on public roads. The FHWA requires that state DOTs and MPOs set statewide annual safety percentage targets for reducing the number and rate of fatalities and serious injuries. The SAWMPO must either concur with VDOT's safety targets, or set MPO-specific targets, by late February, 2023. There is no penalty for not meeting the targets.

Mr. Beard stated that in June 2022, the Commonwealth Transportation Board (CTB) approved OIPI's proposed methodology and statewide targets for calendar year 2023. OIPI's methodology establishes targets for the five-year trends of the annual number of fatalities, serious injuries, and non-motorized fatalities and serious injuries. In 2023, OIPI projects statewide numbers of 1,012 fatalities, 7,465 serious injuries, and 662 non-motorized fatalities and serious injuries. While the CTB approved OIPI's 2023 statewide targets, the Board found the anticipated safety outcomes unacceptable. As a result, the CTB established "Aspirational Safety Performance Goals" to be consistent with the 2022-2026 Strategic Highway Safety Plan, which has a goal to reduce fatalities and serious injuries by 2% annually. Mr. Beard showed a table comparing the approved safety targets with the aspirational goals.

The CTB directed OIPI, VDOT and DMV to work collaboratively to identify strategies that will reduce fatal and serious injury crashes, evaluate how strategies will help achieve aspirational safety performance goals, and present their findings and recommended new strategies to shift the current upward trend and reduce fatal and injury crashes.

Mr. Beard discussed some of the strategies proposed and stated that Virginia's HSIP will continue to accelerate actual physical improvements and the DMV is moving forward with the four emphasis areas and develop marketing materials in early 2023.



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The SAWMPO began setting safety targets in 2018, and until 2020, the MPO's actual numbers were below set targets. However, actual numbers have been increasing in the region since 2021. The MPO recorded eight fatalities in 2021 which matched the 2021 target. The fatality number for 2022 through the end of August has already exceeded the 2022 target. The group discussed that there have been three additional fatalities after August. Motorized and non-motorized non-fatal crashes continue to be below the targets.

Mr. Beard stated that staff has been working with the TAC and VDOT to develop a regional SAWMPO Safety Plan completed by VDOT. Staff plans to provide a summary of the Safety Plan, findings, and recommendations, at the next Policy Board meeting which will inform the Board's discussion on how to address these issues and improve the region's safety performance.

SAWMPO staff has in the past concurred with VDOT's safety statewide targets and staff plans to communicate this concurrence to VDOT by the deadline.

Discussion ensued regarding the increased fatalities and some of the possible causes and how to address them, including precursors to potential crashes.

## **Agency Updates**

### Virginia Department of Transportation (VDOT)

Mr. Campbell gave the following update:

- The SMART SCALE results are expected in early 2023 and will be presented to the Board at the meeting following completion.

Mr. Komara reported on the following projects:

- Barterbrook Bridge replacement project is expected to be advertised in spring 2023.
- I-81 Staunton-area widening from Exit 221 to Exit 225 - VDOT has short-listed three firms for design-build; they hope to select one in early 2023. Activity should be visible by the end of 2023.
- Weyers Cave climbing lanes is expected to go to advertisement in 2024.
- [Improve81.org](https://www.improve81.org) website contains updates on the I-81 projects.
- The Staunton Crossing project is not moving as fast as expected; the contractor is hiring workers and doing clearing; completion expected in May 2024.
- Mill Place double turn lane should go out to bid in May 2023.
- Widening on Rt. 262 in the spring of 2023 (from 613 to 252); this should help decrease traffic through the City and keep people on Rt. 262 when there is a detour off the Interstate.
- Waynesboro Connector - working on advertisement.
- Meetings will be held soon on WWRC roundabout and third lane.
- When there is a fatality, VDOT sends someone out to look at the accident scene and look for improvements that can be made.
- Clean up from the accident on the upper bridge at I-64 and I-81 that affected the two levels below is still on-going, but the major clean-up was completed by mid-afternoon the day of the crash. The crash caused a fatality and resulted in turkey debris and truck parts being scattered over three levels of



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roadway. A huge clean-up effort was needed, so the Virginia's Towing and Recovery Incentive Program (TRIP) response was activated, which standardizes the incident response process.

- The maintenance schedule is wrapping up tree trimming and brush cutting, finished paving; snow removal contractors are being prepared.

#### Department of Rail and Public Transportation (DRPT)

Ms. Stankus gave the following update:

- DRPT grant application window is open for rail, transit, and commuter assistance for FY24. Assistance with the grant application can be requested from DRPT or local MPO staff.

#### Transit

Ms. Thompson gave the following Transit update:

- The draft Transit Development Plan (TDP) is complete and will go to the BTAC for review this month. Once reviewed by the BTAC, the plan will be presented to the CSPDC Board of Commissioners to be released for public comment prior to final Board approval.
- Staff continues to receive technical assistance from Kimley-Horn for implementing a mobile data collection system for BRITE. The RFP is drafted and in review with CSPDC staff.
- The RFP for construction, engineering and design, and construction management for the Lewis Street Hub rehabilitation was released and proposals were received at the end of October. The evaluation committee met and scored the proposals. Negotiations will follow.
- BRITE's holiday hours will be abbreviated on Christmas Eve and New Year's Eve (Saturday), and there will be no service on the day after Christmas and the day after New Year's (Monday).
- Afton Express:
  - A date has been set for the launch of the Afton Express expansion of service - February 1<sup>st</sup>. The expanded schedule will allow for increased frequency and coverage of 12-hour shifts at UVa.
  - Ridership continues to be strong; average is 50 passenger trips per day in November, which was impacted by the shooting at UVa and the Thanksgiving holiday. However, the highest passenger trip count was 72 in a single day.
  - The Afton Express holiday schedule will be no service on December 23-26 or December 30-January 1<sup>st</sup>.
- Chair Seaton stated that on election day he went to the BRITE Transit Facility, and everything went very smoothly. Ms. Riedesel added that the facility is being used by Augusta County as a polling place.

#### Locality Updates

There were none.

#### **Other Business**

Chair Seaton asked if there was any other business, specifically if VDOT had identified a replacement for Mr. Kiser. Mr. Komara stated that Mr. Todd Stevens, PE will fill the position. He has been with VDOT for many years and was most recently the construction engineer. He is from the local area.



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Mr. Fitzgerald stated that Augusta County filled their planner position with Ms. Alidia Vane, who has been managing the Shenandoah Animal Services Center since July. She will start in the planner role on December 16th and will be on the CSPDC Board of Commissioners and the SAWMPO TAC.

### **Upcoming Meetings**

Chair Seaton announced that the next scheduled TAC meeting will be held on December 21, 2022, at 2:00 p.m., and the next Policy Board meeting is scheduled for January 4, 2023, at 10:00 a.m.

### **Meeting Adjournment**

There being no further business to come before the Policy Board, Chair Seaton adjourned the meeting at 10:40 a.m.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Ann W. Cundy". The signature is fluid and cursive, with the first letters of the first and last names being capitalized and prominent.

Ann W. Cundy  
Director of Transportation



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**TO:** Staunton-Augusta-Waynesboro MPO Policy Board  
**FROM:** Bonnie Riedesel, SAWMPO Secretary/Treasurer  
**MEETING DATE:** February 1, 2023  
**RE:** **Board Action Form #23-01: Special Election of Vice Chair**

#### ACTION REQUIRED

Nomination and election of a Vice Chair to fill the vacant office.

#### BACKGROUND

SAWMPO Vice Chair Carolyn Dull concluded her term on the Policy Board at the December 7, 2022 meeting. According to Article V, Section 4 of the SAWMPO Bylaws, if an office becomes vacant, an election to fill the office shall be held at the next regular meeting of the SAWMPO, and the new officer elected shall complete the unexpired term of the succeeded officer.

SAWMPO officers serve two-year terms based on the December 2022 Bylaws amendment. The current terms will expire on June 30, 2024.

The Bylaws state that a Staunton, Waynesboro, or Augusta County elected representative shall serve as Vice Chairman; however, in no case shall both offices be filled with representatives from the same locality at the same time.

#### ATTACHMENTS

[SAWMPO Bylaws](#)





**TO:** Staunton-Augusta-Waynesboro MPO TAC  
**FROM:** Zach Beard, Senior Planner  
**MEETING DATE:** February 1, 2023  
**RE:** **Policy Board Memo #23-01: SAWMPO Asset Condition and System Performance Targets**

## EXECUTIVE SUMMARY

In 2016, the Federal Highway Administration (FHWA) established National Performance Measures to assess asset condition and system performance, which includes bridge and pavement conditions and travel time reliability, on the National Highway System (NHS). The State and SAWMPO must report targets to FHWA for a four-year performance period.

The SAWMPO must concur with VDOT's statewide performance targets or set MPO-specific targets by March 20, 2023. By concurring with the statewide targets, the SAWMPO would agree to plan and program projects to contribute toward achieving the State targets. There is no penalty for not meeting the targets.

SAWMPO asset conditions and system performance measures between 2018 and 2021 reflect statewide trends. However, the MPO has consistently not met the system performance target measuring reliability on the non-interstate NHS.

## STATEWIDE TARGETS

The State and SAWMPO first established asset condition and system performance targets in 2018 to meet FHWA requirements for target setting over a four-year performance period. In September 2022, the Commonwealth Transportation Board (CTB) approved the State's second set of statewide targets for January 1, 2022 through December 31, 2025 (see **Tables 1 and 2**), along with two-year targets to assess progress. The SAWMPO does not report on air quality measures related to the Congestion Mitigation and Air Quality Improvement Program (CMAQ), and reports on nine measures.

**Table 1. Asset Condition (Pavement and Bridges) Statewide Targets**

Asset Condition Measures	Scope	2-Year Target (2023)	4-Year Target (2025)
Percentage of Pavement in Good Condition	Interstate	45%	45%
Percentage of Pavement in Poor Condition	Interstate	3%	3%
Percentage of Pavement in Good Condition	NHS (non-Interstate)	25%	25%
Percentage of Pavement in Poor Condition	NHS (non-Interstate)	5%	5%
Percentage of Deck Area of Bridges in Good Condition	NHS	27.2%	25.1%
Percentage of Deck Area of Bridges in Poor Condition	NHS	3.3%	3.6%

**Table 2. System Performance (Travel Time, Congestion, and Air Quality) Statewide Targets**

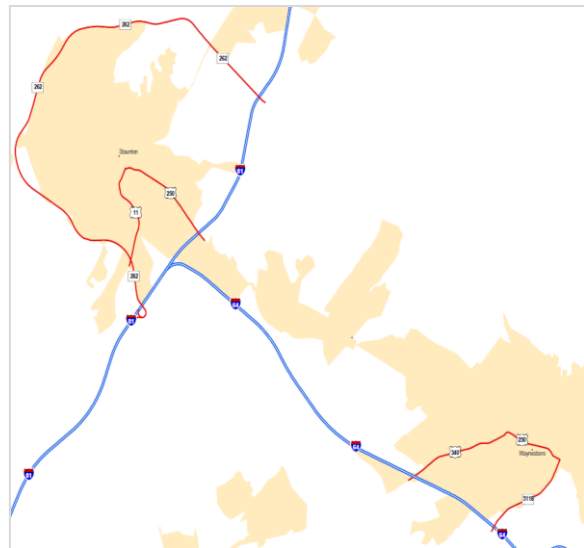
System Performance Measures	Scope	2-Year Target (2023)	4-Year Target (2025)
Percentage of Person-Miles Traveled that are Reliable	Interstate	85%	85%
Percentage of Person-Miles Traveled that are Reliable	NHS (non-Interstate)	88%	88%
Truck Travel Times Reliability Index	Interstate	1.64	1.64
*Annual Hours Peak Hour Excessive Delay Per Capita	NHS	22.5 hours	22.7 hours
*Percentage of Non-SOV Travel	NHS	37.4%	37.7%
*Emission Reductions for Volatile Organic Compounds	CMAQ Projects	0.323 kg day	3.013 kg day
*Total Emission Reductions for Nitrogen Oxides (NOx)	CMAQ Projects	0.612 kg day	4.911 kg day

\*The SAWMPO does not report on these targets.

## MPO DATA

The SAWMPO NHS includes I-81 and I-64; Route 262 (Woodrow Wilson Parkway), US 250 (Richmond Road), and US 11 in Staunton; and US 340 (Rosser Avenue), US 250 (West Main Street), and Route 624 (Delphine Avenue) in Waynesboro (see **Figure 1**).

**Figure 1. NHS network in the SAWMPO region (interstates – blue; non-interstate NHS roads – red)**



## Asset Conditions (Pavement and Bridge)

The SAWMPO has met each statewide target for pavement conditions since setting targets in 2018. However, during the four-year period, interstate pavement in good condition decreased from 83.1 percent in 2018, to 73.0 percent in 2021 (see **Table 3**). An approximately half mile segment on northbound U.S. 262 (Woodrow Wilson Parkway) is the only NHS road classified as being in poor or very poor condition.

**Table 3. Pavement target and conditions, 2018 - 2021**

	2021 Target	2018	2019	2020	2021
Percent Pavement in Good Condition (Interstate)	45.0	83.1	83.4	78.6	73.0
Percentage of Pavement in Poor Condition (Interstate)	3.0	0	0	0	0
Percent Pavement in Good Condition (Non-Interstate NHS)	25.0	43.7	44.1	42.7	NA
Percentage of Pavement in Poor Condition (Non-Interstate NHS)	5.0	0	0.2	0.2	0.2

The SAWMPO region has not met statewide targets for percent of deck area of bridges in good condition since target setting began in 2018 (see **Table 4**). While the percent of bridges in good condition has remained consistent over the four-year period, the MPO is nearly 10 percent below the statewide target. These numbers reflect statewide trends in bridge conditions, with 11 of the 15 MPOs

in the state also not meeting these targets for most years. The SAWMPO, along with nine of 15 other MPOs, met the bridges in poor condition measure.

**Table 4. Bridge conditions, 2018 - 2021**

	2021 Target	2018	2019	2020	2021
Percent of Deck Area of Bridges in Good Condition (National Bridge Infrastructure on NHS)	30.5	20.5	18.9	20.4	20.3
Percent of Deck Area of Bridges in Poor Condition (National Bridge Infrastructure on NHS)	3.0	0	0	0	0

Target not met

### System Performance (Travel Reliability)

The SAWMPO has met all statewide requirements every year for travel reliability-related measures, except for the percentage of person miles traveled that are reliable on the non-interstate NHS (see **Table 5**). Despite the reliability percentage increasing over the four-year period, and nearly meeting the target in 2021, the SAWMPO had the most years of not meeting the non-interstate reliability target in the entire state, and was one of only two MPOs to not meet the 2021 target.

**Table 5. Travel reliability, 2018 - 2021**

	2021 Target	2018	2019	2020	2021
Percentage of Person Miles Traveled that are Reliable (Interstate)	82	100	100	100	100
Percentage of Person Miles Traveled that are Reliable (Non-Interstate NHS)	82.5	75.3	79.3	85.2	81.0
Truck Travel Time Reliability Index (Interstate)	1.56	1.13	1.15	1.10	1.16

Target not met

### NEXT STEPS

MPO staff will continue to monitor the bridge condition and travel reliability measures not meeting statewide targets. Staff recommends concurring with statewide targets and submitting the concurrence letter to OIPI.

### ATTACHMENTS

- [DRAFT OIPI Asset Condition and System Performance Letter](#)
- [CTB Asset Condition and System Performance Targets Resolution, September 2022](#)

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